#### Unified Regulatory Plan of the Department/Board of Juvenile Justice for State Fiscal Year 2024

Prepared on June 30, 2023

#### **Description of Agency or Boards**

The Department of Juvenile Justice (the department) provides services to juveniles and families by operating 30 court service units (CSUs) and one juvenile correctional center (JCC). The department also oversees locally operated CSUs, juvenile detention centers, community placement programs, group homes, shelter care facilities, and independent living programs. The Board of Juvenile Justice (board) is the policy-making body responsible for promulgating the regulations necessary for the department to carry out the provisions of Title 66 and other laws of the Commonwealth and to achieve its mission to protect the public by preparing court-involved and committed youth to be successful citizens. The department operates under the supervision of the Secretary of Public Safety and Homeland Security.

Action/Stage or Guidance Document Forum ID (if available)			
Action 4617/Stage 9297			
Title of Proposed R	egulatory Action or Guidance Document		
Periodic Review of I	Regulation Governing Juvenile Secure Det	tention Centers (6VAC35-101)	
Brief Overview			
This regulatory action	on includes comprehensive amendments	to the regulation. The purpose of the	
action is to continue	e to enhance programming and ensure sa	fety and security within these facilities.	
Among the most no	teworthy changes, the regulation impose	es numerous restrictions on juvenile	
detention center sta	aff use of mechanical restraints, the mech	nanical restraint chair, and spit guards, as	
well as room restric	tion and disciplinary room restriction.		
Regulatory Stage		Emergency or Emergency/NOIRA	
(check one box)	Proposed	Revised Proposed	
	🖾 Final	Fast-Track	
Additional	Expedited Review Requested	Guidance Document	
Description	Exempt Action		
Legal Authority	□ Action required by federal statute	☑ Discretionary action	
	Action required by state statute		
Deregulatory	Several provisions will be streamlined, and guidance documents improperly		
Component	incorporated by reference have been removed.		
Expected Date	Executive Branch Review began on June	Executive Branch Review began on June 16, 2022. The action currently is under	
	review by the Secretary of Public Safety and Homeland Security.		

# Action/Stage or Guidance Document Forum ID (if available)Action 4608/Stage 9889Title of Proposed Regulatory Action or Guidance DocumentPeriodic Review of Regulation Governing Juvenile Correctional Centers (6VAC35-71)

Brief Overview	Brief Overview		
This regulatory action	This regulatory action seeks to amend the Regulation Governing Juvenile Correctional Centers		
(6VAC35-71) promu	Ilgated by the board, which provides the I	minimum standards for juvenile	
correctional center	staff. The proposed amendments will hel	p the department continue successful	
implementation of	its behavior management program; ensur	re proper safeguards are in place when	
room confinement	is imposed; and control and limit staff use	e of mechanical restraints, the mechanical	
restraint chair, and	protective devices.		
Regulatory Stage		Emergency or Emergency/NOIRA	
(check one box)	Proposed	Revised Proposed	
	🖾 Final	Fast-Track	
Additional	Expedited Review Requested	Guidance Document	
Description	Exempt Action		
Legal Authority	$\Box$ Action required by federal statute	Discretionary action	
	🖾 Action required by state statute		
Deregulatory	This regulatory action will remove all requirements currently contained in Part X		
Component	of the regulation related to juvenile boot camp programs. The department plans		
	to remove the compliance manual as a document incorporated by reference so		
	that it exists as a standalone guidance document no longer deemed a part of the		
	regulation. In addition, several provisions that improperly incorporate		
	departmental procedures into the regulation are being removed. Because		
	juvenile correctional centers are operat	juvenile correctional centers are operated by the department, these changes will	
	not count towards regulatory reduction.		
Expected Date	The action was submitted to the OAG for	or Executive Branch review at the Final	
	Stage on December 20, 2022.		

#### Action/Stage or Guidance Document Forum ID (if available) Action 5617/Stage 9890

#### Title of Proposed Regulatory Action or Guidance Document

Establish new regulations applicable to programs detaining youth pursuant to federal contracts (6VAC35-200)

#### **Brief Overview**

This action seeks to establish a new set of regulatory provisions promulgated by the board that will apply to programs for youth detained in juvenile correctional facilities pursuant to contracts with federal governmental entities. The action is the product of a legislative mandate enacted during the 2020 Virginia General Assembly Session (Chapter 599 of the 2020 Acts of Assembly, codified as Code of Virginia § 66-10.2) that directs the board, in collaboration with DBHDS, to promulgate regulations governing the housing of youth who are detained in a juvenile correctional facility pursuant to a contract with the federal government and not committed to such juvenile correctional facility by a court of the Commonwealth.

Regulatory Stage		Emergency or Emergency/NOIRA
(check one box)	🖾 Proposed	Revised Proposed
	🗆 Final	Fast-Track
Additional	Expedited Review Requested	Guidance Document
Description	Exempt Action	
Legal Authority	$\Box$ Action required by federal statute	Discretionary action
	🖾 Action required by state statute	

Deregulatory	While this action will result in a net increase in regulatory requirements, the	
Component	department is making every effort to ensure this chapter is aligned with the	
	existing chapters concerning juvenile detention centers (JDCs) and juvenile	
	correctional centers (JCCs) in order to minimize the impact. Also worth noting,	
	this chapter only applies to those facilities choosing to enter into a contract with	
	the federal government. As of the submission date of this report, this includes	
	only one of the state's 24 JDCs; the state's single JCC currently does not	
	participate in any of the federal arrangements covered by this Code section.	
Expected Date	This action was submitted to the Office of the Attorney General for Executive	
	Branch review on December 20, 2022 and is currently under review.	

Action 4638/Stage 9996

Title of Proposed Regulatory Action or Guidance Document

Periodic Review of Regulation Governing Juvenile Group Homes and Halfway Houses (6VAC35-41)

#### **Brief Overview**

This regulatory action seeks to amend the Regulation Governing Juvenile Group Homes and Halfway Houses (6VAC35-41) promulgated by the board. The action proposes comprehensive amendments to ensure the safety and rehabilitation of juveniles residing in group home facilities. Proposed changes include, among others, requirements for periodic room checks, a decrease in the mandated training hours for certain staff, and new information-sharing requirements during resident transportation.

<b>Regulatory Stage</b>		Emergency or Emergency/NOIRA
(check one box)	Proposed	Revised Proposed
	🖾 Final	Fast-Track
Additional	Expedited Review Requested	Guidance Document
Description	Exempt Action	
Legal Authority	□ Action required by federal statute	Discretionary action
	$\Box$ Action required by state statute	
Deregulatory	The changes proposed for this chapter in	nclude removing the compliance manual
Component	incorporated by reference into the regul	lation so that the manual becomes a
	standalone resource. The department al	so proposes to remove requirements
	regarding programs no longer in operati	on and various provisions regarding
	resident searches.	
Expected Date	The action was submitted to the OAG fo	r Executive Branch review at the Final
	Stage on April 28, 2023.	

#### Action/Stage or Guidance Document Forum ID (if available)

Guidance Document Forum ID 2231

#### Title of Proposed Regulatory Action or Guidance Document

Revise the Virginia Community Crime Control Act Manual Guidance Document

#### **Brief Overview**

DJJ proposes to update the VJCCCA Manual, which was last revised in 2014. The proposed revisions include language describing a 2019 legislative change that modified the VJCCCA statute to allow resources for youth who are not currently involved in the juvenile justice system but who have been

screened for needing community diversion or community-based services using an approved assessment protocol. This change allows localities who elect to participate to use VJCCCA funding for prevention services. Additionally, the proposed revision updates language and formatting to make the document clearer, more concise, and more user friendly. Finally, the revised manual includes hyperlinks to provide easier access to relevant sections of the Code of Virginia, regulations, and VJCCCA forms.

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Regulatory Stage	🗆 NOIRA	Emergency or Emergency/NOIRA
(check one box)	Proposed	$\Box$ Revised Proposed
	🗆 Final	Fast-Track
Additional	Expedited Review Requested	🛛 Guidance Document
Description	Exempt Action	
Legal Authority	Action required by federal statute	Discretionary action
	$\square$ Action required by state statute	
Deregulatory	This revision will reduce the size of the g	guidance document by approximately
Component	half by streamlining the information. Th	e largest reductions will come from
	eliminating restatements of regulatory provisions, opting instead to provide	
	hyperlinks to the Virginia Administrative	e Code. This will have the added benefit
	of ensuring users have access to the mo	st up-to-date regulatory language.
Expected Date	September 1, 2023	

#### Action/Stage or Guidance Document Forum ID (if available)

Action 5467/Stage 9317

Title of Proposed Regulatory Action or Guidance Document

Amend Regulation Governing State Reimbursement of Local Juvenile Residential Facility Costs (6VAC35-30)

#### **Brief Overview**

This regulatory action seeks to amend the Regulation Governing State Reimbursement of Local Juvenile Residential Facility Costs set forth in 6VAC35-30 and promulgated by the board. The current regulations establish a process for localities seeking to obtain state reimbursement funding for qualifying construction projects involving juvenile detention centers and juvenile group home facilities in accordance with § 16.1-309.5 of the *Code of Virginia*. Although a moratorium on state reimbursement for such projects has been in place for several years, localities remain subject to the reimbursement process outlined in this regulation. The department initiated this action to reduce the regulatory burden on localities engaged in qualifying projects.

regulatory burden on localities engaged in qualitying projects.		
<b>Regulatory Stage</b>	🗆 NOIRA	Emergency or Emergency/NOIRA
(check one box)	🖾 Proposed	$\Box$ Revised Proposed
	🗆 Final	Fast-Track
Additional	Expedited Review Requested	Guidance Document
Description	Exempt Action	
Legal Authority	Action required by federal statute	Discretionary action
	$\square$ Action required by state statute	
Deregulatory	The proposal seeks to remove the requirement to apply a complicated formula	
Component	for determining reimbursement amounts and to make additional changes to	
	simplify the process for localities that wish to preserve their right to seek	
	reimbursement should the General Asse	mbly ever reinitiate funding. In addition

	to these changes, the proposal seeks to remove a number of provisions that	
	improperly incorporate departmental procedures into the regulation.	
Expected Date	September 30, 2023	

Action 5467/Stage 9317

Title of Proposed Regulatory Action or Guidance Document

Adopt New Regulation Governing the Process for Planning, Designing, and Constructing Locally Funded Juvenile Residential Facilities (6VAC35-35)

#### **Brief Overview**

This regulatory action seeks to create a new chapter promulgated by the board, the Regulation Governing the Process for Planning, Designing, and Constructing Locally Funded Juvenile Residential Facilities (6VAC35-35). The action is related to the action to amend the Regulations Governing State Reimbursement of Local Juvenile Residential Facility Costs. The department initiated this regulatory action to reduce the regulatory burden on localities constructing local juvenile detention centers and juvenile group homes by allowing for an expedited departmental review process for those localities engaged in qualifying construction projects that have no intention of seeking state reimbursement in the future should funding ever become available.

Regulatory Stage		
		Emergency or Emergency/NOIRA
(check one box)	🖾 Proposed	Revised Proposed
	🗆 Final	Fast-Track
Additional	Expedited Review Requested	Guidance Document
Description	Exempt Action	
Legal Authority	$\Box$ Action required by federal statute	Discretionary action
	$\Box$ Action required by state statute	
Deregulatory	While this proposal adds a new regulatory chapter and imposes new	
Component	requirements, the purpose of the action is to lessen the burden on those	
	localities that have no intention of seeking reimbursement by allowing for an	
	expedited departmental review. Localities subject to this chapter will need to	
	fulfill fewer regulatory requirements than under the amended reimbursement	
	regulation chapter.	
Expected Date	September 30, 2023	

Action/Stage or Guidance Document Forum ID (if available) Action 5468/Stage 8880

**Title of Proposed Regulatory Action or Guidance Document** 

Amend Regulations Governing Mental Health Services Transition Plans for Incarcerated Juveniles (6VAC35-180)

#### **Brief Overview**

The Regulation Governing Mental Health Service Transition Plans for Incarcerated Juveniles promulgated by the board establishes a process for ensuring the provision of post-release services for juveniles committed to the department or detained in a postdispositional program who have been identified as having a recognized mental health, substance abuse, or other therapeutic treatment need. The department has not amended this regulation since it took effect in 2008. This action seeks to conduct a comprehensive review and amendment of the existing chapter to ensure that the

regulation: (i) establishes requirements that are feasible for staff in juvenile correctional centers, court service units, and post-D programs operated by juvenile detention centers; (ii) is not broader in scope than intended by the governing statute, and (iii) includes provisions aimed at successfully transitioning youth with recognized mental health, substance abuse, or other treatment needs from these facilities back to the community.

these facilities back to the community.		
Regulatory Stage	🗆 NOIRA	Emergency or Emergency/NOIRA
(check one box)	🖾 Proposed	Revised Proposed
	🗆 Final	Fast-Track
Additional	Expedited Review Requested	Guidance Document
Description	Exempt Action	
Legal Authority	$\Box$ Action required by federal statute	Discretionary action
	oxtimes Action required by state statute	
Deregulatory	This action updates a provision requiring	g a sometimes time-consuming
Component	This action updates a provision requiring a sometimes time-consuming memorandum of understanding to allow the regulated entities to certify their use of family assessment and planning teams (as established pursuant to statute) in the development of mental health services transition plans for juveniles. While this change does not reduce the number of requirements, it does provide an avenue to reduce the regulatory burden on court service units and juvenile detention centers operating post-dispositional programs. Additionally, documents currently incorporated into the regulation will exist as standalone documents, further reducing discretionary requirements.	
Expected Date	October 1, 2023	

Action/Stage or Gu	Action/Stage or Guidance Document Forum ID (if available)		
Not available			
Title of Proposed R	egulatory Action or Guidance Documen	t	
Action to Reduce Re	equirements for Regulation Governing Ju	venile Data Requests and Research	
Involving Human Su	bjects (6VAC35-170)		
<b>Brief Overview</b>			
	on seeks to accomplish the Governor's 2		
	ous and unnecessarily burdensome provi	-	
-		Involving Human Subjects (6VAC35-170),	
	board. In addition, proposed amendme	nts will clarify confusing language and	
	rovisions with industry practices.		
Regulatory Stage		Emergency or Emergency/NOIRA	
(check one box)	Proposed	Revised Proposed	
	🗆 Final	⊠ Fast-Track	
Additional	Expedited Review Requested	Guidance Document	
Description	Exempt Action		
Legal Authority	$\Box$ Action required by federal statute	Discretionary action	
	$\square$ Action required by state statute		
Deregulatory	Although the department has not completed its review of the regulation or		
Component	finalized a plan for reducing the regulatory requirements, the department hopes		
	to remove several provisions that could	d be addressed through other means or	
	that impose administrative burdens on	individuals submitting data requests or	
	research proposals involving youth ser	ved by the department.	

Action/Stage or Guidance Document Forum ID (if available)			
N/A			
	egulatory Action or Guidance Document		
Periodic Review of I	Regulation for Nonresidential Services (6	VAC35-150)	
Brief Overview			
This regulatory action	on is intended to initiate a comprehensiv	e overhaul of the Regulation for	
Nonresidential Serv	rices set forth in 6VAC35-150 and promul	gated by the board. The current	
regulation establish	es minimum standards for the operation	of state-operated and locally operated	
court service units a	and for nonresidential programs available	e to the juvenile and domestic relations	
district court.			
<b>Regulatory Stage</b>	🖾 NOIRA	Emergency or Emergency/NOIRA	
(check one box)	Proposed	Revised Proposed	
	🗆 Final	Fast-Track	
Additional	Expedited Review Requested	Guidance Document	
Description	Exempt Action		
Legal Authority	□ Action required by federal statute	Discretionary action	
	$\Box$ Action required by state statute		
Deregulatory	Although the department has not completed its comprehensive review of the		
Component	regulation or finalized a plan for reducing the regulatory requirements, the		
	department hopes to remove several provisions that improperly incorporate		
	departmental procedures into the regu	llation.	
Expected Date	December 1, 2023		

#### Action/Stage or Guidance Document Forum ID (if available) Not available

October 15, 2023

#### Title of Proposed Regulatory Action or Guidance Document

Action to Reduce Requirements for Regulation Governing Juvenile Record Information and the Virginia Juvenile Justice Information System (6VAC35-160)

#### **Brief Overview**

**Expected Date** 

This regulatory action seeks to accomplish a portion of the Governor's 25% regulatory reduction and to make additional changes to the Regulation Governing Juvenile Record Information and the Virginia Juvenile Justice information System (6VAC35-160), promulgated by the board. The proposed changes will also clarify existing language and account for changes in agency and industry practices.

Regulatory Stage		Emergency or Emergency/NOIRA
(check one box)	Proposed	Revised Proposed
	🗆 Final	⊠ Fast-Track
Additional	Expedited Review Requested	□ Guidance Document
Description	Exempt Action	
Legal Authority	$\Box$ Action required by federal statute	Discretionary action
	$\Box$ Action required by state statute	
Deregulatory	Although the department has not completed its comprehensive review of the	
Component	regulation or finalized its reduction plan, the department anticipates reducing	

	the documents incorporated by reference and ensuring that the proper version of such documents is referenced.	
Expected Date	December 1, 2023	

Not Available

Title of Proposed Regulatory Action or Guidance Document

Establish New Regulation Governing Community Placement Programs for Committed Youth

#### **Brief Overview**

This action will fill a gap in the department's regulatory structure by creating rules pertaining to committed (direct care) youth who are placed in Community Placement Programs (CPPs). CPPs are highly structured residential programs operated for direct care youth in juvenile detention centers (JDCs). CPPs seek to place youth in smaller settings closer to their home communities to increase family engagement and facilitate a smoother transition after release. These programs currently are governed by agreements between the department and participating JDCs. Creating a regulatory structure around these programs will help ensure these youth receive treatment and rehabilitation services that are consistent among JDCs and are comparable to the services they would receive at the state's centrally located juvenile correctional center at Bon Air. These regulations will be promulgated by the board.

Regulatory Stage		Emergency or Emergency/NOIRA
(check one box)	Proposed	Revised Proposed
	🗆 Final	Fast-Track
Additional	Expedited Review Requested	Guidance Document
Description	Exempt Action	
Legal Authority	$\Box$ Action required by federal statute	Discretionary action
	$\Box$ Action required by state statute	
Deregulatory	The department expects this action to re	esult in a net increase in regulatory
Component	requirements for the JDCs that choose to participate in CPPs. The department	
	will seek to minimize the impact as much as possible by making the new rules	
	consistent with current practice while prioritizing the best interests of the youth	
	placed in these programs.	
Expected Date	January 15, 2024	

Action/Stage or Guidance Document Forum ID (if available)			
Not Available	Not Available		
Title of Proposed Regulatory Action or Guidance Document			
Action to Amend Compliance Manual for the Regulation Governing Juvenile Secure Detention Centers			
Brief Overview			
This action seeks to amend the Compliance Manual for the Regulation Governing Juvenile Secure			
Detention Centers. The document governs all compliance audits of juvenile detention centers, and			
proposed amendments will provide interpretive guidance to staff in JDCs and the department's			
Certification Unit.			
<b>Regulatory Stage</b>		Emergency or Emergency/NOIRA	
(check one box)	Proposed	Revised Proposed	
	Final	Fast-Track	

Additional	Expedited Review Requested	🛛 Guidance Document
Description	Exempt Action	
Legal Authority	$\Box$ Action required by federal statute	Discretionary action
	$\Box$ Action required by state statute	
Deregulatory	The proposed amendments will align with changes and reductions to 6VAC35-	
Component	101. Additionally, proposed changes will shorten and simplify the document by	
	removing extraneous purpose statements and unnecessary rationales, as well as	
	repetitive language.	
Expected Date	March 1, 2024 (contingent on proposed	changes to 6VAC35-101 completing the
	Final Stage by this date)	

Action/Stage or Gu	idance Document Forum ID (if available)		
N/A			
Title of Proposed R	Title of Proposed Regulatory Action or Guidance Document		
Action to Amend Co	Action to Amend Compliance Manual for the Regulation Governing Juvenile Group Homes and		
Halfway Houses (6V	Halfway Houses (6VAC35-41)		
Brief Overview			
This action seeks to	This action seeks to amend the Compliance Manual for the Regulation Governing Juvenile Group		
Homes and Halfway	Houses. The document governs all comp	liance audits of juvenile group homes	
funded, in part, by the Virginia Juvenile Community Crime Control Act. Proposed amendments will			
provide interpretive guidance to staff in such facilities and in the department's Certification Unit.			
Regulatory Stage		Emergency or Emergency/NOIRA	
(check one box)	Proposed	Revised Proposed	
	🗆 Final	Fast-Track	
Additional	Expedited Review Requested	🛛 Guidance Document	
Description	Exempt Action		
Legal Authority	$\Box$ Action required by federal statute	Discretionary action	
	$\Box$ Action required by state statute		
Deregulatory	The proposed amendments will align with changes and reductions to 6VAC35-		
Component	41. Additionally, proposed changes will shorten and simplify the document by		
	removing extraneous purpose statements and unnecessary rationales, as well as		
	repetitive language.		
Expected Date	May 15, 2024 (contingent on proposed amendments to 6VAC35-41 nearing		
	completion of the Final Stage by this dat	te).	

Not available

Title of Proposed Regulatory Action or Guidance Document

Action to Amend Compliance Manual for the Regulation Governing Juvenile Correctional Centers

#### Brief Overview

This action seeks to amend the Compliance Manual for the Regulation Governing Juvenile Correctional Centers. The document governs all compliance audits of state and locally operated juvenile correctional centers, and proposed amendments will provide interpretive guidance to staff in JCCs and the department's Certification Unit.

Regulatory Stage		Emergency or Emergency/NOIRA
(check one box)	Proposed	Revised Proposed
	Final	Fast-Track
Additional	Expedited Review Requested	🖂 Guidance Document
Description	Exempt Action	
Legal Authority	□ Action required by federal statute	⊠ Discretionary action
	$\Box$ Action required by state statute	
Deregulatory	The proposed amendments will align w	ith changes and reductions to 6VAC35-
Component	71. Additionally, proposed changes will shorten and simplify the document by	
	removing extraneous purpose statements and unnecessary rationales, as well as	
	repetitive language.	
Expected Date	May 15, 2024 (contingent on proposed amendments to 6VAC35-71 nearing	
	completion of the Final Stage by this date).	

Action/Stage or Guidance Document Forum ID (if available)			
Not available			
Title of Proposed R	Title of Proposed Regulatory Action or Guidance Document		
Action to Simplify G	uidance Document Interpreting 6VAC35-1	.70	
<b>Brief Overview</b>			
This action is intend	led to modify the guidance document inte	rpreting the Regulation Governing	
Juvenile Data Reque	ests and Research Proposals (6VAC35-170)	) to align with proposed changes to	
6VAC35-170.			
Regulatory Stage		Emergency or Emergency/NOIRA	
(check one box)	Proposed	Revised Proposed	
	🗆 Final	Fast-Track	
Additional	Expedited Review Requested	🛛 Guidance Document	
Description	Exempt Action		
Legal Authority	Action required by federal statute	Discretionary action	
	$\Box$ Action required by state statute		
Deregulatory	Although the department has not compl	eted its review of the guidance	
Component	document or finalized a plan for reduction, the department hopes to align the		
	document with changes to 6VAC35-170, including removing provisions that		
	impose unnecessarily burdensome requirements on researchers and individuals		
	making requests for juvenile data. Additionally the proposal will shorten and		
	simplify the document by removing extraneous or duplicative provisions and		
	striking unnecessary details of the process.		
Expected Date	May 15, 2024 (contingent on proposed changes to 6VAC35-170 nearing		
	completion of the Final Stage by this date).		